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May 15, 2017

VIA ELECTRONIC & US MAIL

Ms. Jennifer LaPoma
ATTN: Lower Passaic River Remedial Project Manager
Emergency and Remedial Response Division
U.S. EPA, Region 2
290 Broadway, 20th Floor
New York, New York 10007

**Re: Monthly Progress Report No. 56 – April 2017
Lower Passaic River Study Area (LPRSA)
River Mile 10.9 Removal Action
CERCLA Docket No. 02-2012-2015**

Dear Ms. LaPoma:

de maximis, inc. is submitting this Monthly Progress Report for the above-captioned project on behalf of the Cooperating Parties Group (CPG) pursuant to the Administrative Settlement Agreement and Order on Consent for Removal Action (Settlement Agreement or AOC). The Progress Report satisfies the reporting requirements of Paragraph 28 of the River Mile (RM) 10.9 Settlement Agreement. The CPG has revised this Progress Report to address the Region's direction in its September 1, 2015 letter.

(a) Actions which have been taken to comply with this Settlement Agreement during the previous month.

Meetings/Conference Calls

- None

Correspondence

- On April 18, CPG delivered the March 2017 Progress Report to EPA Region 2 (Region 2).

Work

- CPG continued drafting the initial RM 10.9 Removal Action (RA) Baseline Monitoring Report covering physical and chemical cap monitoring activities pursuant to the LTMMP.
- CPG finalized responses to Region 2 comments and revision of the draft RM 10.9 RA Final Construction Report (Report).

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(b) Results of Sampling and Tests

- NA

(c) Work planned for the next two months with schedules relating to the overall project schedule for design completion and construction

- CPG will complete the initial LTMMMP Baseline Monitoring Report.
- CPG will provide responses to Region 2 comments on the draft RM 10.9 RA Report to Region 2 and complete revisions to the draft Report.

(d) Problems encountered and anticipated problems, actual or anticipated delays, and solutions developed and implemented to address actual or anticipated problems or delays

The CPG has agreed to retain only near-term problems and concerns in the monthly reports moving forward pursuant to the direction in Region 2's September 1 letter; however, previous Progress Reports through July 2015 document in Section (d) significant issues and matters largely the result of actions and decisions by the Region that have significantly delayed and complicated the completion of the RM 10.9 Removal Action. The removal of this previous information does not in any way lessen its impact on the completion of the RM 10.9 Removal Action.

- **Post-Construction Monitoring Plan/LTMMP** - The CPG attempted to install SPME pore water samplers into the RM 10.9 cap after receiving Region 2's conditional approval of the draft PCM QAPP on August 26 -27, 2015. The combination of armor stone, geotechnical fabric and accumulated sediment prevented the successful installation of pore water samplers at nine of ten locations identified in the PCM QAPP. CPG provided recommendations to Region 2 for installation of remaining pore water samplers on September 24, 2015 which the Region rejected. CPG provided a second set of alternative pore water sampling locations to Region 2 on October 12, 2015 based on land-side access to the RM 10.9 cap during lunar low tides. Although two of the three pore water samplers retrieved on October 27, 2015 were found to have been damaged during installation through the armor stone and geotextile cap layers, the laboratory was able to attain detection levels substantially lower than originally specified in the draft PCM QAPP. CPG recommended another attempt to install remaining pore water samplers during a December 9 – 11, 2015 day-time low tide pending resolution of sampler installation locations. Region 2 provided conditional approval of the draft PCM QAPP on December 8, 2015 based on revised installation locations. Installation of pore water samplers at seven (7) of the nine (9) remaining locations was completed. The CPG inquired on January 5, 2016 as to Region 2 approval of the revised draft PCM QAPP submitted on December 4, 2015 which was finalized after receipt of Region 2's revised sampling locations. Region 2 responded on January 6, 2016 that it was finalizing its review of the revised draft PCM QAPP. Minor comments on the draft PCM QAPP

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were provided by Region 2 on February 11, 2016. The CPG retrieved on March 8 – 10 the pore water samplers installed in December 2015 and found samplers damaged apparently from ice and debris. The CPG notified Region 2 on March 30, 2016 that it would not analyze the samples from this event and would attempt another pore water sampler installation later in 2016. In response to Region 2's April 4, 2016 correspondence, a re-sampling event of all ten (10) locations was conducted June 3 – 5, 2016 utilizing shortened samplers and a boat for access to the two (2) sampling locations with limited accessibility from the shoreline. These samplers were successfully deployed for 75 to 79 days and retrieved August 19 – 22, 2016.

With the agreement of pore water sampling locations, CPG submitted a revised draft LTMMMP and revised draft PCM QAPP on April 12, 2016. Region 2 provided additional comments on the revised draft PCM QAPP and revised draft LTMMMP on August 3, 2016. CPG submitted a revised draft PCM QAPP to Region 2 on August 17, 2016 and submitted a revised draft LTMMMP on September 2. Region 2 and CPG held a conference call on November 29, 2016 requested by the Region to discuss two questions on the revised draft LTMMMP. Region 2 provided requested text edits on November 30, 2016 that were discussed during the November 29 conference call. CPG provided additional draft LTMMMP text edits on December 13, 2016 in response to email exchanges earlier in December. Region 2 promised to provide its responses by the end of December 2016; however, this was subsequently delayed by the Region until January 3, 2017. The Region provided conditional approval of the PCM QAPP and LTMMMP conditioned on the CPG revising these documents per the January 3, 2017 comments. Revised drafts of the PCM QAPP and LTMMMP were delivered to Region 2 on January 31, 2017 and accepted by Region 2 as final on March 15, 2017

- **Removal Action Final Construction Report** - Response to Region 2's comments on the draft RM 10.9 RA Report were delayed pending resolution of the long-term cap sampling/monitoring issues and implementation of a feasible chemical monitoring method. Region 2 accepted the CPG's revised PCM QAPP and LTMMMP on March 15, 2017. The CPG is completing preparation of responses to Region 2's comments with Region 2's acceptance of the LTMMMP. The CPG continues to take exception and does not agree to the Region's comments directing the CPG to remove text related to implementability and feasibility that were included in the draft RA Report. The delivery of a revised RA Final Construction Report was not possible due to CH2M Hill's delay in providing responses to Region 2's comments; CH2M Hill subsequently provided responses to the Region's comments during April 2017 supporting revision and completion of the Report.

Two significant issues remained unresolved and need to be satisfactorily addressed by the Region:

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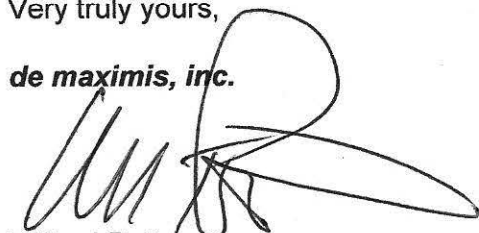
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- **Tierra/Maxus/Occidental (TMO) UAO** - There is still no satisfactory resolution concerning the Tierra/Maxus/Occidental (TMO) participation at RM 10.9. The Region has failed to require the TMO parties to participate in a significant and substantive degree that is commensurate with their obligation. As documented in the CPG's correspondence of July 27, 2012 and September 7, 2012, the offer from TMO was inadequate and provided no meaningful value to the RM 10.9 Removal Action. Subsequent requirements directed by the Region such as a utility survey of the 0.5 acre no dredge zone are inconsistent with TMO's responsibility.
- **RM 10.9 Force Majeure – June 2013** - The CPG strongly disagrees with the Region's July 15, 2013 letter denying the Force Majeure condition outlined in CPG's June 29, 2013 letter. CPG addressed this issue in its July 31, 2013 letter to which the Region has never responded. EPA's rationale for denial was inconsistent with terms and definitions in the RM 10.9 AOC. Both the inoperability of the Bridge Street Bridge due to Hurricane Sandy and the repeated delays in the repaired motors being shipped and reinstalled - were clearly beyond the control of the CPG. Moreover, Hudson and Essex Counties failed to meet their obligations under Federal Regulations to properly maintain and operate their bridges and to provide proper notice of the status of their bridges to US Coast Guard, mariners and the general public. As noted above it is the Counties obligation to ensure that their bridges are operable and ready to open upon notice. Finally, the CPG voluntarily provided funds to the Counties to operate the bridges with no regulatory requirement to do so.

If you have any questions, please contact Rob Law or me at (908) 735-9315.

Very truly yours,

de maximis, inc.



Willard Potter
CPG Project Coordinator

cc: Christopher Jimenez, EPA Region 2
Sarah Flanagan, EPA Region 2 Office of Regional Counsel
William Hyatt, CPG Coordinating Counsel
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